

## Louisiana Senate Finance Committee



### **FY25 Executive Budget**

**01 – Executive Department** 133 – Office of Elderly Affairs

March 2024

Senator Cameron Henry, President Senator Glen Womack, Chairman



### FY25 Executive Budget Schedule 01 — Executive Department Agencies

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**Office of Elderly Affairs** 

The Office of Elderly Affairs is charged with advocating for and addressing the needs of the state's elderly citizens through the development, implementation, and administration of public policy.

#### Administrative Program

 Provides management and training to staff and to service providers, advocates for the elderly, and investigates reports of abuse, neglect, or exploitation against the elderly.

#### Title III, Title V, Title VII, and NSIP Program

• Seeks to increase the number of elderly who receive services (Title III); serve the lowincome elderly aged 55 and older by providing part-time employment and labor market assistance (Title V); assist residents of Long-Term Care facilities with advocacy and ombudsman services (Title VII); and provide nutritional services and commodities assistance (NSIP).

### Parish Councils on Aging Program

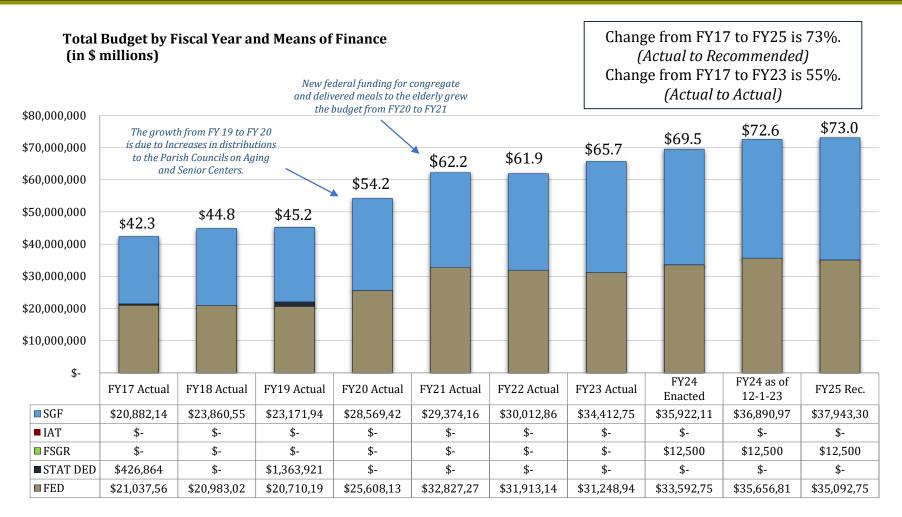
 Provides support services to the elderly residents within each council's jurisdiction. The Councils on Aging operate under the state laws and policies and procedures of the Office of Elderly Affairs and distribute funding allocated by the legislature to supplement programs and services.

#### Senior Centers Program

• Provides funding for facilities where the elderly can receive services and participate in activities with each other and their own community.



Changes in Funding since FY17





## 01-133 Office of Elderly Affairs FY25 Recommended Budget Adjustments

State General Fund (Direct)	Interagency Transfers	Fees and Self-generated Revenues	Statutory Dedications	Federal Funds	Total	T.O.	Adjustment
\$36,890,978	\$0	\$12,500	\$0	\$35,656,817	\$72,560,295	71	FY24 Existing Operating Budget as of 12-1-23
(\$66,807)	\$0	\$0	\$0	\$0	(\$66,807)	0	Attrition Adjustment
\$265	\$0	\$0	\$0	\$0	\$265	0	Civil Service Fees
\$17,866	\$0	\$0	\$0	\$0	\$17,866	0	Group Insurance Rate Adjustment for Active Employees
\$19,955	\$0	\$0	\$0	\$0	\$19,955	0	Group Insurance Rate Adjustment for Retirees
\$4,161	\$0	\$0	\$0	\$0	\$4,161	0	Legislative Auditor Fees
\$167	\$0	\$0	\$0	\$0	\$167	0	Maintenance in State-Owned Buildings
\$187,896	\$0	\$0	\$0	\$0	\$187,896	0	Market Rate Classified
(\$968,867)	\$0	\$0	\$0	(\$2,064,064)	(\$3,032,931)	0	Non-recurring Carryforwards
(\$300,000)	\$0	\$0	\$0	\$0	(\$300,000)	0	Non-recur Special Legislative Project
\$5,544	\$0	\$0	\$0	\$0	\$5,544	0	Office of State Procurement
\$366,040	\$0	\$0	\$0	\$0	\$366,040	0	Office of Technology Services (OTS)
\$42,469	\$0	\$0	\$0	\$0	\$42,469	0	Related Benefits Base Adjustment
\$2,495	\$0	\$0	\$0	\$0	\$2,495	0	Rent in State-Owned Buildings
(\$279,341)	\$0	\$0	\$0	\$0	(\$279,341)	0	Retirement Rate Adjustment
\$4,391	\$0	\$0	\$0	\$0	\$4,391	0	Risk Management
\$90,753	\$0	\$0	\$0	\$0	\$90,753	0	Salary Base Adjustment
\$24	\$0	\$0	\$0	\$0	\$24	0	UPS Fees
(\$872,989)	\$0	\$0	\$0	(\$2,064,064)	(\$2,937,053)	0	Total Statewide Adjustments
\$1,925,315	\$0	\$0	\$0	\$1,500,000	\$3,425,315	16	Total Other Adjustments
\$37,943,304	\$0	\$12,500	\$0	\$35,092,753	\$73,048,557	87	Total FY25 Recommended Budget
\$1,052,326	\$0	\$0	\$0	(\$564,064)	\$488,262	16	Total Adjustments (Statewide and Agency-Specific)

### **Other Adjustments**

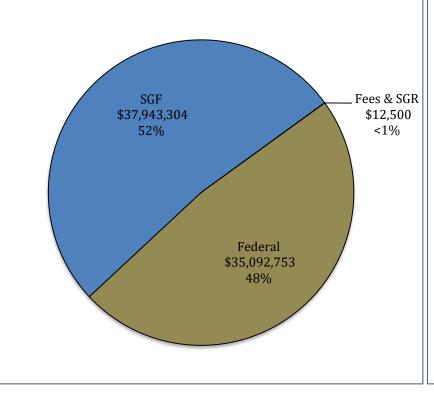
State General Fund (Direct)	Interagency Transfers	Fees and Self-generated Revenues	Statutory Dedications	Federal Funds	Total	T.O.	Adjustment
\$0	\$0	\$0	\$0	\$1,500,000	\$1,500,000	0	Increase for the Title III Older Americans Act grant to provide services to the elderly population.
\$1,925,315	\$0	\$0	\$0	\$0	\$1,925,315	16	Increase of 16 authorized T.O. positions and the associated funding for the Elderly Protective Services section to help mitigate deficiencies in services resulting from high caseloads and inadequate staffing.
\$1,925,315	\$0	\$0	\$0		\$3,425,315	16	Total Other Adjustments



### 01-133 Office of Elderly Affairs Agency Level Budget Overview

Total Funding	FY23 Actual	FY24 Enacted	FY	24 EOB as of 12-1-23	F	Y25 Recommended	Di	fference FY24EOB to FY25 Rec
<b>Elderly Affairs</b>	\$ 65,661,697	\$ 69,527,364	\$	72,560,295	\$	73,048,557	\$	488,262
<b>Total Positions</b>	71	71		71		87		16
O.C. Positions	-	-		-		-		-

### FY25 Recommended Total Means of Finance (In millions)



### FY25 Budget Adjustments and Means of Finance:

- \$1,925,315 increase in State General Fund (Direct) and 16 positions to bolster staffing and funding for services in Elderly Protective Services. This funding is intended to help mitigate deficiencies identified by a July 2023 performance audit by adding staff to reduce caseloads and providing funding for a contract dietician to help identify nutrition needs in the elderly population.
- \$1,500,000 increase in Federal Title III funds
- (-\$2,064,064) in Federal Funds and (-\$968,867) of State General Fund for obligations incurred in FY 2023 that were not delivered until FY 2024.
- (-\$300,000) State General Fund removing a one-time legislative appropriation to the New Orleans Council on Aging.
- \$395,878 net increase in State General Fund to fund standard statewide increases such as Office of Technology Service payments and to fully fund projected salaries in FY 2025.

#### Sources of Funding:

Fees and Self-generated Revenues are derived from training seminar fees.

**Federal Funds** are derived from (1) the Title III Older Americans Act of 1965 for administrative costs; (2) Title III and VII of the Older Americans Act which provides social services to the elderly; (3) U. S. Department of Labor (Title V) for the Senior Employment Program which provides part-time subsidized employment for low income elderly persons; and (4) U. S. Department of Agriculture (USDA) which awards cash reimbursements per meal in lieu of food commodities.



### Categorical Expenditures Examples of Categories

### Departments expend funding in the five major categories listed below.

#### **Personal Services**

- Salaries Regular, overtime, and termination pay for Classified and Unclassified personnel.
- Other Compensation Wages, student labor, compensation for board members and/or board of trustees, evening instruction, university instructors, etc.
- Related Benefits Retirement contributions, post-retirement contributions/benefits, FICA tax, Medicare tax, group insurance contributions, compensated absences, other related benefits, taxable fringe benefits, etc.

#### **Total Operating Expenses**

- Travel In-state and Out-of-state, including meal reimbursement.
- Operating Services Advertising, printing, insurance, maintenance, rentals, data processing, internet costs, dues and subscriptions, mail delivery, telephones, data lines, vehicle tracking and telematics, utilities, depreciation, amortization, banking services, credit card fees, etc.
- Supplies office supplies and equipment, computers, clothing and uniforms, medical, pharmaceutical, food, automotive, repair and maintenance, software, etc.

**Professional Services** – Accounting, auditing, management consulting, engineering, architectural, legal, medical and dental, veterinary, information technology, etc.

#### **Total Other Charges**

- Other Charges Aid to school boards, local government, etc.; public assistance; miscellaneous charges; judgments, fines, and penalties; interest on judgments; punitive/compensatory damages; OC personal services, operating expenses, professional services; contract attorney expenses; recoupments; furlough; contractual services; interest expense; claim payments; commercial group insurance; reinsurance; loans issued; disbursements; etc.
- Debt Service Principal, interest, related charges, reserve requirement, amortization, and bond premiums.
- Interagency Transfer Line-Item Expenditure Any expenses paid for with Interagency Transfers from commodities and services to equipment.

#### **Acquisitions and Major Repairs**

- Acquisitions Land; buildings; automobiles; aircraft; accessories; equipment; software; hardware; farm and heavy equipment; boats; capital outlay expenditures; construction; etc.
- Major Repairs Land improvement; buildings; automotive; grounds; boats; aircraft; movable equipment; farm equipment; medical; office; library; education; recreation; communication; other equipment; pollution remediation; etc.

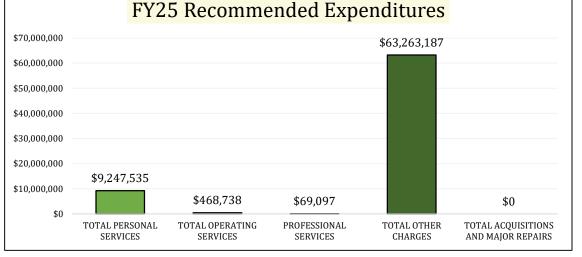


### 01-133 Office of Elderly Affairs Categorical Expenditures at FY25 Recommended

The largest expenditure category in the Office of Elderly Affairs is Total Other Charges, which comprises 87 percent of the agency's budget.

This category houses federal grant contracts for Title III and Title VII (\$43.7 million), the distribution for the Parish Council's on Aging (\$6.9 million), and the distribution for Senior Centers (\$9.0 million).

Total Personal Services make up the second largest portion of the agency's budget at 15 percent. Within this category, Salaries make up 63 percent of expenditures, while Related Benefits contributes 37 percent.



Categorical Expenditures	FY23 Actual	FY24 Enacted	FY24 EOB as of 12/01/23	FY25 Recommended	Difference FY24 EOB vs. FY25 REC
Salaries	\$4,375,758	\$4,543,305	\$4,543,305	\$5,780,915	\$1,237,610
Other Compensation	\$32,280	\$17,655	\$17,655	\$17,655	\$0
Related Benefits	\$2,323,735	\$2,944,419	\$2,944,419	\$3,448,965	\$504,546
TOTAL PERSONAL SERVICES	\$6,731,773	\$7,505,379	\$7,505,379	\$9,247,535	\$1,742,156
Travel	\$146,696	\$137,850	\$137,850	\$194,404	\$56,554
Operating Services	\$65,775	\$214,276	\$214,276	\$225,082	\$10,806
Supplies	\$22,937	\$31,745	\$31,745	\$49,252	\$17,507
TOTAL OPERATING EXPENSES	\$235,408	\$383,871	\$383,871	\$468,738	\$84,867
PROFESSIONAL SERVICES	\$3,300	\$17,097	\$17,097	\$69,097	\$52,000
Other Charges	\$57,995,970	\$60,010,916	\$62,174,642	\$61,210,916	(\$963,726)
Debt Service	\$0	\$0	\$0	\$0	\$0
Interagency Transfers	\$695,246	\$1,610,101	\$2,444,851	\$2,052,271	(\$392,580)
TOTAL OTHER CHARGES	\$58,691,216	\$61,621,017	\$64,619,493	\$63,263,187	(\$1,356,306)
Acquisitions	\$0	\$0	\$34,455	\$0	(\$34,455)
Major Repairs	\$0	\$0	\$0	\$0	\$0
TOTAL ACQ. & MAJOR REPAIRS	\$0	\$0	\$34,455	\$0	(\$34,455)
TOTAL EXPENDITURES	\$65,661,697	\$69,527,364	\$72,560,295	\$73,048,557	\$488,262



### 01-133 Office of Elderly Affairs Categorical Expenditures at FY25 Recommended

#### **Professional Services**

Amount	Description
\$52,000	Contract for a registered dietician.
\$17,097	Court appointed attorney fees for interdictions
\$69,097	Total Professional Services

#### **Other Charges**

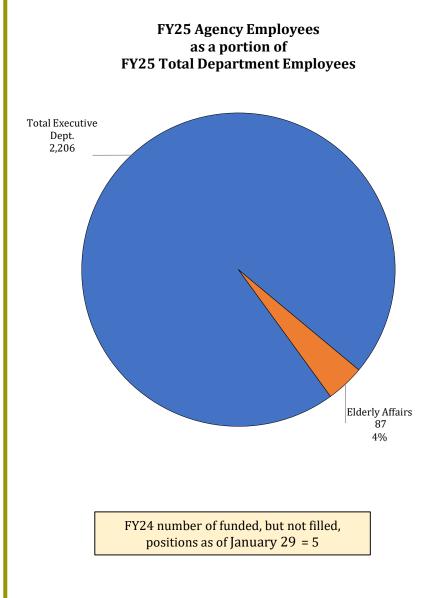
Amount	Description
\$43,714,716	Misc Charges - Title III, VII contracts; Ombudsman Services, Public Health
\$43,714,710	Workforce, Community Living program/Frail Elderly Program contracts
\$9,033,258	Senior Centers distribution
\$6,945,137	Parish Councils on Aging distribution
\$967,159	Senior prescription services and Aging and Disability Resource Centers (ADRC's)
\$294,522	Other Charges - Professional Services
\$89,990	Other Charges - Operating Services
\$73,475	Other Charges - Acquisitions/Major Repairs
\$27,702	Other Charges - In-state Travel
\$26,060	Other Charges - Supplies
\$24,624	Other Charges - Out-of-state Travel
\$12,500	Misc charges - Training provided to Aging Network entities twice annually
\$940	Other Charges - Retirement Contributions
\$663	Other Charges - Group Insurance
\$170	Other Charges - Medicare/FICA
\$61,210,916	Total Other Charges

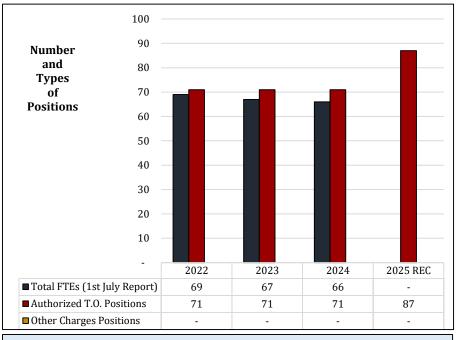
#### **Interagency Transfers Expenses**

Amount	Description
\$1,221,222	Office of Technology Services (OTS) Fees
\$372,092	Division of Administration - cost allocation for support services
\$142,853	Rent in State Owned Buildings
\$99,244	Risk Management premiums
\$59,083	Office of Technology Services - equipment for new positions
\$52,478	Legislative Auditor Fees
\$42,376	Office of State Procurement
\$27,883	Civil Service Fees
\$11,295	Maintanence in State Owned Buildings
\$6,500	Division of Administration - Printing Services
\$5,140	Division of Administration - Data Line and Services
\$5,026	Division of Administration - State Mail Operations
\$4,698	Uniform Payroll System (UPS) Fees
\$2,381	Department of Public Safety - Capitol Police Fees
\$2,052,271	Total IAT Expenses



FTEs, Authorized T.O., and Other Charges Positions





The full-time equivalent or **FTE** definition refers to the number of hours considered full-time. For example, if an agency considers 40 hours full time, and there are two employees working 20 hours per week, those two employees would be 1.0 FTE.

**Authorized Positions** are those referred to in the Table of Organization (or T.O.) for each department. This count includes only those positions paid for from the Salaries expenditure category for the organization units and agencies included in each department's appropriation. This excludes positions paid for from other expenditure categories, such as wages or per diem.

Other Charges positions are authorized under R.S. 39:2(5)(b):

(5)(b) "Authorized other charges positions" means the number of positions in an appropriation bill to be funded by the other charges continuing category of the accounting system for the state. The number may be adjusted during a fiscal year in accordance with law.

- [Act 377 of 2013 by Rep. Burrell]
- Positions coded in the Other Charges expenditure category
- These positions are usually associated with federal grants



### 01-133 Office of Elderly Affairs Related Employment Information

Salaries and Related Benefits for the 87 Authorized Positions are listed below in Chart 1. In Chart 2, benefits are broken out to show the portion paid for active versus retired employees. This is where payments for the Unfunded Accrued Liability (UAL) can be found.

1.	Personal Services	2022 Actual	2023 Actual	2024 Enacted	2025 Recommended
	Salaries	\$3,992,144	\$4,375,758	\$4,543,305	\$5,780,915
	Other Compensation	\$6,882	\$32,280	\$17,655	\$17,655
	Related Benefits	\$2,216,878	\$2,323,735	\$2,944,419	\$3,448,965
	Total Personal Services	\$6,215,904	\$6,731,773	\$7,505,379	\$9,247,535
2.	Related Ben FY25 Recomm		Total	Funding	%
	Total Related Benefit	5		\$3,448,965	
	UAL payments			\$1,581,209	46%
	Retiree Health Benefi	ts			
	Remaining Benefits*			\$1,247,659	
	Means of Finance		G	eneral Fund = 91%	Other = 9%

Average T.O Salary = \$55,907

Examples of Other Compensation include pay for WAE employees, part-time employees, student workers, etc.

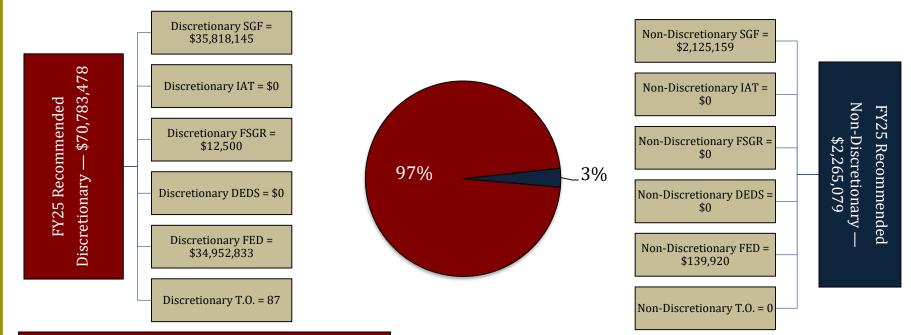
Department Demographics	Total	%
Gender		
Female	66	96
Male	3	4
Race/Ethnicity		
White	21	30
Black	46	67
Other	2	3
Currently in DROP or Eligible to Retire	3	4

\* Remaining Benefits include employer contribution to authorized positions' retirement, health, Medicare, FICA, Emoluments etc. The authorized positions include authorized T.O. positions and authorized other charges positions, both filled and vacant.

Other Charges Benefits \$0



### 01-133 Office of Elderly Affairs FY25 Discretionary/Non-Discretionary Comparison



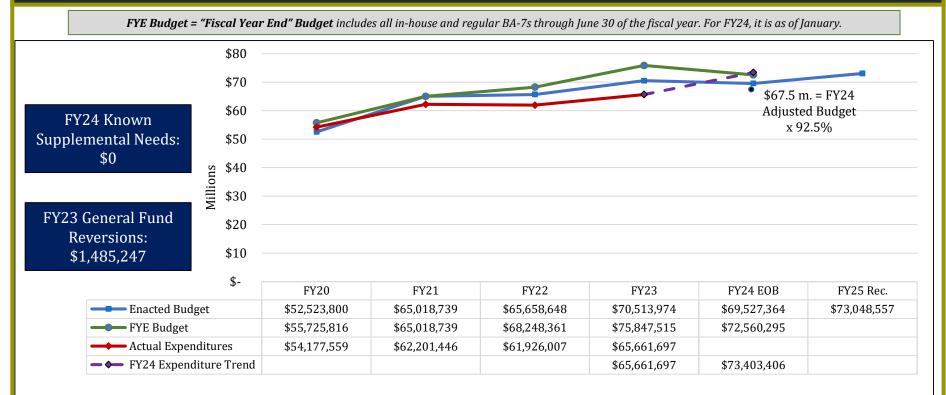
Total Discretionary Fund	ling by Office	
Executive Office	\$20,602,942	0.43%
Office of Indian Affairs	\$0	0.00%
Office of Inspector General	\$1,866,453	0.04%
Mental Health Advocacy Service	\$0	0.00%
LA Tax Commission	\$4,322,351	0.09%
Division of Administration	\$980,820,356	20.70%
Coastal Protection and Restoration Authority	\$197,569,088	4.17%
GOHSEP	\$3,126,385,146	65.98%
Department of Military Affairs	\$113,454,239	2.39%
Louisiana Public Defender Board	\$47,628,367	1.01%
Louisiana Stadium and Exposition District	\$94,128,573	1.99%
Louisiana Commission on Law Enforcement	\$49,391,407	1.04%
Governor's Office of Elderly Affairs	\$70,783,478	1.49%
Louisiana State Racing Commission	\$18,351,879	0.39%
Office of Financial Institutions	\$12,790,407	0.27%
Total Discretionary	\$4,738,094,686	100.00%

Total Non-Discretionary Funding by Type							
Required by the Constitution	\$	1,581,209	70%				
Needed for Debt Service	\$	-	0%				
Unavoidable Obligations	\$	683,870	30%				
Total Non-Discretionary	\$	2,265,079	100%				

Constitutional Requirements = State Retirement Systems UAL Unavoidable Obligations = Retirees Group Insurance & Legislative Auditor Fees



### 01-133 Office of Elderly Affairs Enacted & FYE Budget vs. Actual Expenditures FY20 to FY23



Monthly Budget Activity						Monthly Budget Activity									
	F	Y24 Adjusted Budget		Y24 Aggregate Expenditures	Ren	naining Budget Authority	Percent Expended To Date		F	Y24 Adjusted Budget		24 Aggregate xpenditures	Ren	naining Budget Authority	Percent Expended To Date
Jul-23	\$	69,527,364	\$	6,227,052	\$	63,300,312	9.0%	(Trend based on average monthly expenditures to date)							
Aug-23	\$	72,560,295	\$	10,533,754	\$	62,026,541	14.5%	Feb-24	\$	72,560,295	\$	48,935,604	\$	23,624,691	67.4%
Sep-23	\$	72,560,295	\$	16,443,302	\$	56,116,993	22.7%	Mar-24	\$	72,560,295	\$	55,052,555	\$	17,507,740	75.9%
Oct-23	\$	72,560,295	\$	24,997,683	\$	47,562,612	34.5%	Apr-24	\$	72,560,295	\$	61,169,505	\$	11,390,790	84.3%
Nov-23	\$	72,560,295	\$	30,003,726	\$	42,556,569	41.4%	May-24	\$	72,560,295	\$	67,286,456	\$	5,273,839	92.7%
Dec-23	\$	72,560,295	\$	36,202,846	\$	36,357,449	49.9%	Jun-24	\$	72,560,295	\$	73,403,406	\$	(843,111)	101.2%
Jan-24	\$	72,560,295	\$	42,818,654	\$	29,741,641	59.0%	Historical Year	· End	l Average					92.5%



### 01-133 Office of Elderly Affairs Parish Councils on Aging and Senior Centers Statutory Provisions

### PARISH COUNCILS ON AGING DISTRIBUTION - R.S. 46:1606(A)

### Councils on Aging Distribution = $2.50 \times \#$ of citizens 60 and up; min. of 100,000

### §1606. Annual appropriation

A. The legislature shall appropriate to the office of elderly affairs, for distribution by the executive director of the office to the various voluntary parish councils on aging, funds sufficient to allocate to each parish council two dollars and fifty cents for each person sixty years or older who is a resident of the parish as shown by the latest official census estimate or one hundred thousand dollars, whichever is greater. The office of elderly affairs shall include funds in their annual budget request for increases in funding based on the number of elderly as estimated in the above census. Notwithstanding the foregoing, such total annual appropriation shall be for a minimum of six million nine hundred thousand dollars.

### SENIOR CENTERS DISTRIBUTION - R.S. 46:1608(A)

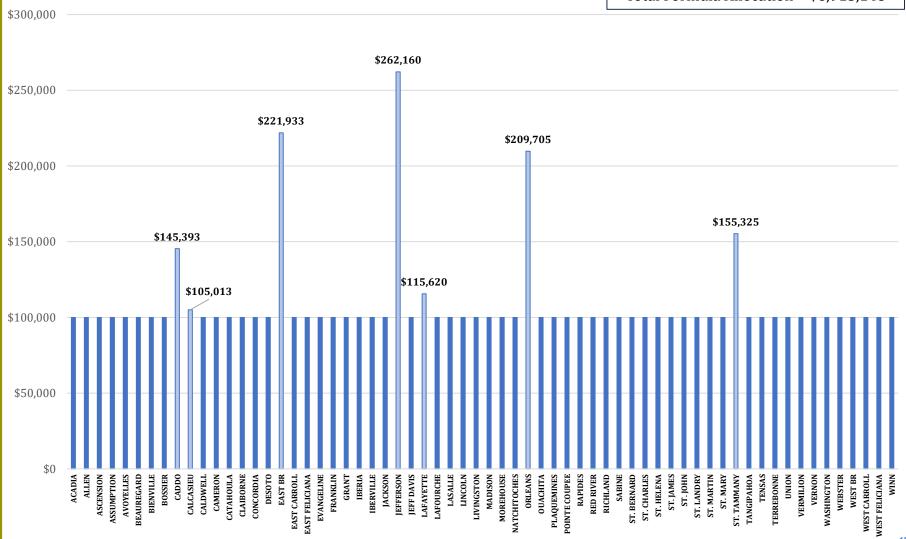
### Senior Center Distribution = $$50,000 + ($5.18 \times # of citizens 60 and up or elderly populations of <math>300k+$ )

§1608. Senior centers; appropriation; allocation of funds; parish-specific provisions

A. The legislature shall appropriate annually to the office of elderly affairs, hereinafter referred to as the "office", for distribution by the executive director of the office to the various voluntary parish councils on aging, except in Rapides Parish to a corporation or organization which has provided senior center services for a minimum of two years and which is hereinafter referred to as the "Rapides Parish area agency", for the operation of senior centers throughout the state, funds sufficient to allocate to each parish council on aging, except in Rapides Parish to the Rapides Parish area agency, a sum equal to fifty thousand dollars, plus five dollars and eighteen cents per person above a base population of three thousand persons age sixty years or older who are residents of the parish, as shown by the latest official census estimate, but in no case less than fifty thousand dollars. The office shall include funds in their annual budget request for increases in funding based on the number of elderly as estimated in the census estimate.

Formula Allocation for Parish Councils on Aging for FY24 & FY245

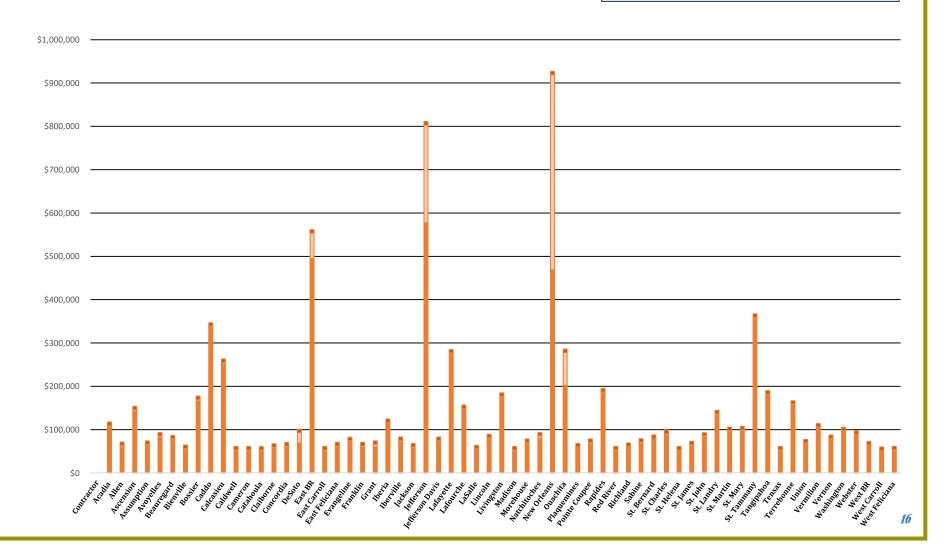
Total Formula Allocation = \$6,915,148





Formula Allocation for Parish Councils on Aging – Senior Centers for FY24 & FY25

Total Formula Allocation = \$9,033,258 Inclusive of Supplemental Funding





### 01-133 Office of Elderly Affairs July 2023 Performance Audit Findings

The Louisiana Legislative Auditor (LLA) released a performance audit on July 5, 2023, regarding Elderly Protective Services (EPS) within the Office of Elderly Affairs. Among the list of 20 recommendations, LLA found that significant challenges in performing its required duties, such as low staffing and funding levels, high caseloads, and an ineffective data system, lead to several LLA findings and shortcomings in receiving and efficiently processing elder abuse allegations.

The LLA specifically referenced "as a result of insufficient staffing, EPS caseworkers had an average monthly caseload of 85.6 cases during fiscal years 2018 through 2022, which is higher than those of at least 36 other states."

In response to these findings, an additional \$1,925,315 in State General Fund with an additional 16 T.O. positions was added in the FY 25 Executive Budget. The funding breakdown for this can be found below:

# of Positions	Position Name	Purpose	Categorical Expenditures	Increase	Description		
2		Further breaks up the regions	Salaries	\$1,054,259	additional 16 positions		
	Elderly Protective Services Supervisor	statewide from 6 to 8. reducing	Other Compensation	\$0			
		the caseload for the workers and	Related Benefits	\$675,106			
		manager of each region.	TOTAL PERSONAL SERVICES	\$1,729,365			
		11 positions will lower the	Travel	\$56,554	Field travel, projected supplies and		
12	Adult Protection Specialist 3	average caseload to 120 cases per	Operating Services	\$10,806	operating increases for the new		
		year per investigator.	Supplies	\$17,507	positions		
			TOTAL OPERATING EXPENSES	\$84,867			
		1 position will be added to intake			Contract dietitcian to consult in		
		to add weekend and evening rotations of on call duty.	PROFESSIONAL SERVICES	\$52,000	congregate and home delivered meals		
	Accountant	Helps address increased federal	Other Charges	\$0	Ducie stod a sure store doubles sto (IT. Circil		
1		reporting requirements.	Debt Service	\$0	Projected new standard costs (IT, Civi Service fees, etc.) for new positions		
1	Program Manager 1-	Will assist EPS Progrma manager	Interagency Transfers	\$59,083			
		for database development and	TOTAL OTHER CHARGES	\$59,083			
	л	day to day logistics.	TOTAL ACQ. & MAJOR REPAIRS	\$0			
16	<b>Total New Positions</b>		TOTAL EXPENDITURES	\$1,925,315			